H-0577.1

HOUSE BILL 1939

State of Washington 58th Legislature 2003 Regular Session

By Representatives Murray, McDermott, Cody, Upthegrove, Romero, Darneille, Moeller, Santos, Ruderman, Hunt, Edwards, Kenney and Dickerson

Read first time 02/17/2003. Referred to Committee on Juvenile Justice & Family Law.

- AN ACT Relating to civil unions; amending RCW 26.04.020, 26.12.220,
- 2 36.18.010, 43.70.150, 43.70.160, 70.58.005, 70.58.104, 70.58.107, and
- 3 9A.64.010; adding a new chapter to Title 26 RCW; and prescribing
- 4 penalties.

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- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** The definitions in this section apply 7 throughout this chapter unless the context clearly requires otherwise.
 - (1) "Certificate of civil union" means a document that certifies that the persons named in the certificate have established a civil union in this state in compliance with this chapter.
- 12 (2) "Civil union" means that two eligible persons have established 12 a legal relationship pursuant to this chapter, and may receive the 13 benefits and protections and be subject to the obligations and 14 responsibilities of spouses.
 - (3) "Marriage" means marriage as defined in RCW 26.04.010.
- 16 (4) "Party to a civil union" or "partner in a civil union" means a 17 person who has established a civil union pursuant to this chapter.

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- NEW SECTION. Sec. 2. (1) Parties to a civil union must satisfy the following criteria in order to establish a civil union:
- 3 (a) Neither party may be a party to another civil union or a 4 marriage;

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- (b) The parties to the civil union must be of the same sex and therefore excluded from the marriage laws of this state;
- (c) The parties may not be nearer of kin to each other than second cousins, whether of the whole or half blood;
 - (d) Both parties must be eighteen years of age or older; and
 - (e) Both parties must be capable of consenting to the civil union.
- 11 (2) A civil union that violates subsection (1)(a), (b), or (c) of this section is void.
- 13 (3) When either party to a civil union is incapable of consenting 14 to the civil union, for lack of legal age or a sufficient 15 understanding, or when the consent of either party is obtained by force 16 or fraud, the civil union is voidable, but only at the suit of the 17 party who lacked capacity to consent, or upon whom the force or fraud 18 was imposed.
- NEW SECTION. Sec. 3. (1) It is unlawful for a woman to enter a civil union with her father's sister, mother's sister, daughter, sister, son's daughter, daughter's daughter, brother's daughter, or sister's daughter. It is unlawful for a man to enter a civil union with his father's brother, mother's brother, son, brother, son's son, daughter's son, brother's son, or sister's son.
- (2) A civil union between two persons that is recognized as valid in another jurisdiction is valid in this state only if the civil union is not prohibited under section 2(1) (a) or (b) of this act or made unlawful under this section.
- NEW SECTION. Sec. 4. (1) Parties to a civil union have all the same benefits, protections, obligations, and responsibilities under law, whether they derive from statute, administrative or court rule, policy, common law, or any other source of civil law, as are granted to spouses in a marriage.
- 34 (2) A party to a civil union shall be included in any definition or 35 use of the terms "spouse," "family," "immediate family," "dependent,"

"next of kin," and other terms that denote the spousal relationship, as
those terms are used throughout the law.

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- (3) Parties to a civil union are responsible for the support of one another to the same degree and in the same manner as prescribed under law for married persons.
- (4) The law of domestic relations, including community property, separation and dissolution, child custody and support, property division, and maintenance apply to parties to a civil union.
- (5) Parties to a civil union may modify the terms, conditions, or effects of their civil union in the same manner and to the same extent as married persons who execute an agreement recognized and enforceable under the law, setting forth particular understandings with respect to their union.
- 14 (6) The rights of parties to a civil union, with respect to a child 15 of whom either party becomes the natural parent during the term of the 16 civil union, is the same as those of a married couple, with respect to 17 a child of whom either spouse becomes the natural parent during the 18 marriage.
- NEW SECTION. Sec. 5. The family court has jurisdiction over all proceedings relating to the dissolution of civil unions. The dissolution of civil unions shall follow the same procedures and are subject to the same substantive rights and obligations that are involved in the dissolution of marriage in accordance with chapter 26.09 RCW, including child support, parenting plans, property division, and maintenance.
- NEW SECTION. Sec. 6. The following named officers and persons, active or retired, are hereby authorized to certify civil unions:

 Justices of the supreme court, judges of the court of appeals, judges of the superior courts, superior court commissioners, any regularly licensed or ordained minister or any priest of any church or religious denomination, and judges of courts of limited jurisdiction as defined in RCW 3.02.010.
- NEW SECTION. Sec. 7. A civil union certified by any person who falsely professes to be a judicial officer or a minister or priest of any religious denomination in this state or who falsely professes to be

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- 1 an authorized officer thereof, is valid if the civil union is otherwise
- 2 valid and was entered into with a belief on the part of either party
- 3 that he or she has been lawfully joined in a civil union.

NEW SECTION. Sec. 8. In the certification of a civil union no particular form is required, except that the parties shall assent or declare in the presence of the minister, priest, or judicial officer who is certifying the civil union, and in the presence of at least two attending witnesses, that they take each other to be joined in a civil union.

NEW SECTION. Sec. 9. The person certifying a civil union shall give to each of the parties, if required, a certificate specifying the names and residence of the parties, and of at least two witnesses present, the time and place of the civil union, the date of the

NEW SECTION. Sec. 10. A person certifying a civil union shall, within thirty days thereafter, make and deliver to the county auditor of the county wherein the license was issued a certificate for the files of the county auditor, and a certificate for the files of the state registrar of vital statistics. The certificate for the files of the county auditor shall be substantially as follows:

certification, and by whom issued.

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This is to certify that the undersigned, a , by authority of a license bearing date the . . . day of A.D., 20. . ., and issued by the county auditor of the county of , did, on the . . . day of A.D., 20. . ., at in this county and state, join in a lawful civil union A.B. of the county of , state of and C.D. of the county of , state of with their mutual assent, in the presence of F H and E G, witnesses.

In Testimony Whereof, witness the signatures of the parties to the ceremony, the witnesses and myself, this . . . day of , A.D., 20. . .

The certificate form for the files of the state registrar of vital statistics shall be the Washington department of health marriage certificate form. The certificate forms for the files of the county auditor and for the files of the state registrar of vital statistics shall be provided by the state registrar of vital statistics.

Any person certifying a civil union, who willfully refuses or neglects to make and deliver the certificates to the county auditor for record within the time specified is guilty of a misdemeanor, and upon conviction shall pay a fine of not less than twenty-five nor more than three hundred dollars.

<u>NEW SECTION.</u> Sec. 11. The county auditor shall file the certificates and record them or bind them into numbered volumes, and note on the original index to the license issued the volume and page where the certificate is recorded or bound. The county auditor shall enter the date of filing and his or her name on the certificates for the files of the state registrar of vital statistics, and transmit, by the tenth day of each month, all certificates filed with him or her during the preceding month.

NEW SECTION. Sec. 12. (1) Before any persons may enter into a civil union, they must obtain a civil union license from the county auditor, upon payment of a civil union license fee as fixed in RCW 36.18.010.

A person may secure by mail an application for a civil union license from the county auditor of the county where the person intends to enter into a civil union, and execute and acknowledge the application before a notary public.

Application for a civil union license must be made and filed with the appropriate county auditor upon blanks to be provided by the county auditor for that purpose. The application shall be under the oath of each of the applicants, and each application shall state the name, address at the time of execution of application, age, social security number, birthplace, whether single, widowed, or divorced, whether under the control of a guardian, and residence during the past six months. Each county may require such other information on the application as it deems necessary.

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(2) The county legislative authority may impose an additional fee 1 2 up to fifteen dollars on a civil union license for the purpose of funding family services such as family support centers. 3

NEW SECTION. Sec. 13. In addition to the application provided for 4 in section 12 of this act, the county auditor for the county wherein 5 the license is issued shall submit to each applicant at the time of 6 7 application for a license the Washington state department of health civil union certificate form to be completed by the applicants and returned to the county auditor for the files of the state registrar of 9 vital statistics. After the execution of the application for, and the 10 issuance of a license, no county shall require the persons authorized to certify civil unions to obtain any further information from the 12 persons entering into the civil union except the names and county of 13 residence of the parties. 14

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15 <u>NEW SECTION.</u> Sec. 14. The county auditor may issue the civil union license at the time of application, but shall issue the license 16 no later than the third full day following the date of the application. 17 A civil union license issued according to the provisions of this 18 chapter may not be used until three days after the date of application 19 20 and becomes void if the civil union is not certified within sixty days of the date of the issuance of the license. The county auditor shall 21 22 notify the applicant in writing of this requirement at the time of 23 issuance of the license.

24 <u>NEW SECTION.</u> **Sec. 15.** A county auditor is authorized to refuse to issue a license to enter into a civil union if the applications 25 executed by the parties or information coming to the county auditor's 26 27 knowledge as a result of the execution of the applications justifies 28 the refusal. A party who is denied a license may appeal to the 29 superior court of the county for an order to show cause, directed to the county auditor, to appear before the court to show why the court 30 should not grant an order to issue a license to the denied party. 31 After a hearing, or if the auditor fails to appear, the court may in 32 its discretion issue an order to the auditor directing him or her to 33 34 issue the license. Hearings held by a superior court may, in the 35 discretion of the court, be held in chambers.

NEW SECTION. Sec. 16. (1) Civil union license applications shall be open to public inspection as a part of the records of the office of the county auditor.

- (2) The county auditor may preserve copies of civil union license applications submitted and civil union licenses issued under this chapter in the same manner as authorized for the recording of instruments under RCW 65.04.040.
- (3) If a program participant under chapter 40.24 RCW notifies the appropriate county auditor as required under rules adopted by the secretary of state, the county auditor shall not make available for inspection or copying the name and address of a program participant contained in civil union license applications and records filed under chapter 26.04 RCW, except under the following circumstances:
- 14 (a) If requested by a law enforcement agency, to the law 15 enforcement agency; and
- 16 (b) If directed by a court order, to a person identified in the 17 order.
- NEW SECTION. Sec. 17. Any person intentionally violating any provision of sections 13 through 16 of this act is guilty of a misdemeanor.
 - NEW SECTION. Sec. 18. (1) The county auditor, before a civil union license is issued, shall require each applicant to make and file in the auditor's office upon blanks to be provided by the county for that purpose, an affidavit showing that, if an applicant has a contagious sexually transmitted disease, the condition is known to both applicants. In addition, the affidavit shall state that the applicants are each eighteen years of age or older. If written consent is obtained of the father, mother, or legal guardian of the person for whom the license is required, the license may be granted in cases where a party has attained the age of seventeen years. The affidavit may be subscribed and sworn to before any person authorized to administer oaths. Anyone knowingly swearing falsely to any of the statements contained in the affidavit is guilty of perjury.
 - (2) The affidavit form shall be designed to require a statement that no contagious sexually transmitted disease is present or that the

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- condition is known to both applicants, without requiring the applicants to state whether or not either or both of them has a sexually transmitted disease.
- 4 (3) A person who knowingly violates any of the provisions of this 5 section shall, upon conviction, be punished by a fine of not more than 6 one thousand dollars, or by imprisonment in a state correctional 7 facility for a period of not more than three years, or by both such 8 fine and imprisonment.
- 9 <u>NEW SECTION.</u> **Sec. 19.** The county auditor who issues the civil union license, before delivering it, shall enter in the civil union record a memorandum of the names of the parties, the consent of the parents or guardian, if required, and the name of the affiant and the substance of the affidavit upon which the license issued, and the date of the license.
- NEW SECTION. Sec. 20. A person who undertakes to certify civil unions knowing that he or she is not lawfully authorized to do so, or a person who is authorized to certify civil unions, who does so contrary to the provisions of this chapter, shall, upon conviction, be punished by a fine of not more than five hundred nor less than one hundred dollars.
- NEW SECTION. Sec. 21. Every person who certifies a civil union when the person knows that either party to the civil union is under the age of legal consent or that there is a legal impediment to entering the civil union is guilty of a gross misdemeanor.
- 25 **Sec. 22.** RCW 26.04.020 and 1998 c 1 s 4 are each amended to read as follows:
 - (1) Marriages in the following cases are prohibited:
- 28 (a) When either party thereto has a wife ((or)), husband, or civil 29 <u>union partner</u> living at the time of such marriage;
- 30 (b) When the husband and wife are nearer of kin to each other than 31 second cousins, whether of the whole or half blood computing by the 32 rules of the civil law; or
- 33 (c) When the parties are persons other than a male and a female.

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(2) It is unlawful for any man to marry his father's sister, mother's sister, daughter, sister, son's daughter, daughter's daughter, brother's daughter or sister's daughter; it is unlawful for any woman to marry her father's brother, mother's brother, son, brother, son's son, daughter's son, brother's son or sister's son.

- (3) A marriage between two persons that is recognized as valid in another jurisdiction is valid in this state only if the marriage is not prohibited or made unlawful under subsection (1)(a), (1)(c), or (2) of this section.
- **Sec. 23.** RCW 26.12.220 and 1994 c 267 s 4 are each amended to read 11 as follows:
 - (1) The legislative authority of any county may authorize family court services as provided in RCW 26.12.230. The legislative authority may impose a fee in excess of that prescribed in RCW 36.18.010 for the issuance of a marriage license or civil union license. The fee shall not exceed eight dollars.
 - (2) In addition to any other funds used therefor, the governing body of any county shall use the proceeds from the fee increase authorized by this section to pay the expenses of the family court and the family court services under chapter 26.12 RCW. If there is no family court in the county, the legislative authority may provide such services through other county agencies or may contract with a public or private agency or person to provide such services. Family court services also may be provided jointly with other counties as provided in RCW 26.12.230.
 - (3) The family court services program may hire professional employees to provide the investigation, evaluation and reporting, and mediation services, or the county may contract for these services, or both. To facilitate and promote the purposes of this chapter, the court may order or recommend the aid of physicians, psychiatrists, or other specialists.
 - (4) The family court services program may provide or contract for:
 (a) Mediation; (b) investigation, evaluation, and reporting to the court; and (c) reconciliation; and may provide a referral mechanism for drug and alcohol testing, monitoring, and treatment; and any other treatment, parenting, or anger management programs the family court professional considers necessary or appropriate.

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(5) Services other than family court investigation, evaluation, reconciliation, and mediation services shall be at the expense of the parties involved absent a court order to the contrary. The parties shall bear all or a portion of the cost of parenting seminars and family court investigation, evaluation, reconciliation, and mediation services according to the parties' ability to pay.

- (6) The county legislative authority may establish rules of eligibility for the family court services funded under this section. The rules shall not conflict with rules of the court adopted under chapter 26.12 RCW or any other statute.
- 11 (7) The legislative authority may establish fees for family court
 12 investigation, evaluation, reconciliation, and mediation services under
 13 this chapter according to the parties' ability to pay for the services.
 14 Fees collected under this section shall be collected and deposited in
 15 the same manner as other county funds are collected and deposited, and
 16 shall be maintained in a separate account to be used as provided in
 17 this section.
- **Sec. 24.** RCW 36.18.010 and 2002 c 294 s 3 are each amended to read 19 as follows:

County auditors or recording officers shall collect the following fees for their official services:

For recording instruments, for the first page eight and one-half by fourteen inches or less, five dollars; for each additional page eight and one-half by fourteen inches or less, one dollar. The fee for recording multiple transactions contained in one instrument will be calculated for each transaction requiring separate indexing as required under RCW 65.04.050 as follows: The fee for each title or transaction is the same fee as the first page of any additional recorded document; the fee for additional pages is the same fee as for any additional pages for any recorded document; the fee for the additional pages may be collected only once and may not be collected for each title or transaction;

For preparing and certifying copies, for the first page eight and one-half by fourteen inches or less, three dollars; for each additional page eight and one-half by fourteen inches or less, one dollar;

For preparing noncertified copies, for each page eight and one-half by fourteen inches or less, one dollar;

For administering an oath or taking an affidavit, with or without seal, two dollars;

For issuing a marriage license or civil union license, eight 3 dollars, (this fee includes taking necessary affidavits, filing 4 5 returns, indexing, and transmittal of a record of the marriage or civil union to the state registrar of vital statistics) plus an additional 6 7 five-dollar fee for use and support of the prevention of child abuse and neglect activities to be transmitted monthly to the state treasurer 8 and deposited in the state general fund plus an additional ten-dollar 9 fee to be transmitted monthly to the state treasurer and deposited in 10 the state general fund. The legislature intends to appropriate an 11 amount at least equal to the revenue generated by this fee for the 12 13 purposes of the displaced homemaker act, chapter 28B.04 RCW;

For searching records per hour, eight dollars;

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For recording plats, fifty cents for each lot except cemetery plats for which the charge shall be twenty-five cents per lot; also one dollar for each acknowledgment, dedication, and description: PROVIDED, That there shall be a minimum fee of twenty-five dollars per plat;

For recording of miscellaneous records not listed above, for the first page eight and one-half by fourteen inches or less, five dollars; for each additional page eight and one-half by fourteen inches or less, one dollar;

For modernization and improvement of the recording and indexing system, a surcharge as provided in RCW 36.22.170.

For recording an emergency nonstandard document as provided in RCW 65.04.047, fifty dollars, in addition to all other applicable recording fees.

For recording instruments, a surcharge as provided in RCW 36.22.178.

30 **Sec. 25.** RCW 43.70.150 and 1989 1st ex.s. c 9 s 254 are each 31 amended to read as follows:

The secretary of health shall have charge of the state system of registration of births, deaths, fetal deaths, marriages, civil unions, and decrees of divorce, annulment and separate maintenance, and shall prepare the necessary rules, forms, and blanks for obtaining records, and insure the faithful registration thereof.

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1 **Sec. 26.** RCW 43.70.160 and 1989 1st ex.s. c 9 s 255 are each 2 amended to read as follows:

The state registrar of vital statistics shall prepare, print, and 3 4 supply to all registrars all blanks and forms used in registering, 5 recording, and preserving the returns, or in otherwise carrying out the purposes of Title 70 RCW; and shall prepare and issue such detailed 6 7 instructions as may be required to secure the uniform observance of its 8 provisions and the maintenance of a perfect system of registration. other blanks shall be used than those supplied by the state registrar. 9 The state registrar shall carefully examine the certificates received 10 monthly from the local registrars, county auditors, and clerks of the 11 court and, if any are incomplete or unsatisfactory, the state registrar 12 shall require such further information to be furnished as may be 13 necessary to make the record complete and satisfactory, and shall cause 14 such further information to be incorporated in or attached to and filed 15 16 with the certificate. The state registrar shall furnish, arrange, 17 bind, and make a permanent record of the certificate in a systematic 18 manner, and shall prepare and maintain a comprehensive index of all births, deaths, fetal deaths, marriages, civil unions, and decrees of 19 20 divorce, annulment and separate maintenance registered.

- 21 **Sec. 27.** RCW 70.58.005 and 1991 c 3 s 342 are each amended to read 22 as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
 - (1) "Department" means the department of health.

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- (2) "Vital records" means records of birth, death, fetal death, marriage, civil union, dissolution, annulment, and legal separation, as maintained under the supervision of the state registrar of vital statistics.
- 30 **Sec. 28.** RCW 70.58.104 and 1991 c 96 s 4 are each amended to read 31 as follows:
- (1) The state registrar may prepare typewritten, photographic, electronic, or other reproductions of records of birth, death, fetal death, marriage, <u>civil union</u>, or decrees of divorce, annulment, or legal separation registered under law or that portion of the record of any birth which shows the child's full name, sex, date of birth, and

date of filing of the certificate. Such reproductions, when certified by the state registrar, shall be considered for all purposes the same as the original and shall be prima facie evidence of the facts stated therein.

- (2) The department may authorize by regulation the disclosure of information contained in vital records for research purposes. All research proposals must be submitted to the department and must be reviewed and approved as to scientific merit and to ensure that confidentiality safeguards are provided in accordance with department policy.
- 11 (3) Local registrars may, upon request, furnish certified copies of 12 the records of birth, death, and fetal death, subject to all provisions 13 of state law applicable to the state registrar.
- 14 Sec. 29. RCW 70.58.107 and 1997 c 223 s 1 are each amended to read 15 as follows:

The department of health shall charge a fee of thirteen dollars for certified copies of records and for copies or information provided for research, statistical, or administrative purposes, and eight dollars for a search of the files or records when no copy is made. The department shall prescribe by regulation fees to be paid for preparing sealed files and for opening sealed files.

No fee may be demanded or required for furnishing certified copies of a birth, death, fetal death, marriage, <u>civil union</u>, divorce, annulment, or legal separation record for use in connection with a claim for compensation or pension pending before the veterans administration.

The department shall keep a true and correct account of all fees received and turn the fees over to the state treasurer on a weekly basis.

Local registrars shall charge the same fees as the state as hereinabove provided and as prescribed by department regulation, except that local registrars shall charge thirteen dollars for the first copy of a death certificate and eight dollars for each additional copy of the same death certificate when the additional copies are ordered at the same time as the first copy. All such fees collected, except for five dollars of each fee for the issuance of a certified copy, shall be paid to the jurisdictional health department.

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- All local registrars in cities and counties shall keep a true and correct account of all fees received under this section for the issuance of certified copies and shall turn five dollars of the fee over to the state treasurer on or before the first day of January, April, July, and October.
- Five dollars of each fee imposed for the issuance of certified copies, except for copies suitable for display issued under RCW 70.58.085, at both the state and local levels shall be held by the state treasurer in the death investigations' account established by RCW 43.79.445.
- 11 **Sec. 30.** RCW 9A.64.010 and 1986 c 257 s 14 are each amended to 12 read as follows:
 - (1) A person is guilty of bigamy if he or she:
- 14 <u>(a) I</u>ntentionally marries or purports to marry another person when 15 either person has a living spouse; or
- 16 (b) Intentionally enters into a civil union or purports to enter 17 into a civil union when either person has a living civil union partner.
- 18 (2) In any prosecution under this section, it is a defense that at 19 the time of the subsequent marriage <u>or civil union</u> or purported 20 marriage <u>or civil union</u>:
- 21 (a) The actor reasonably believed that the prior spouse <u>or civil</u> 22 union partner was dead; or
 - (b) A court had entered a judgment purporting to terminate or annul any prior disqualifying marriage or civil union and the actor did not know that such judgment was invalid; or
 - (c) The actor reasonably believed that he <u>or she</u> was legally eligible to marry <u>or enter into a civil union</u>.
 - (3) The limitation imposed by RCW 9A.04.080 on commencing a prosecution for bigamy does not begin to run until the death of the prior or subsequent spouse or civil union partner of the actor or until a court enters a judgment terminating or annulling the prior or subsequent marriage or civil union.
- 33 (4) Bigamy is a class C felony.

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NEW SECTION. Sec. 31. Sections 1 through 21 of this act constitute a new chapter in Title 26 RCW.

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